

Board Meeting

Agenda Item

June 18-19, 2002

Attachment 1

To request a Time Extension (TE) or Alternative Diversion Requirement (ADR), please complete and sign this form and return it to your Office of Local Assistance (OLA) representative at the address below, along with any additional information requested by OLA staff. When all documentation has been received, your OLA representative will work with you to prepare for your appearance before the Board. If you have any questions about this process, please call (916) 255-2555 to be connected to your OLA representative.


Mail completed documents to:

California Integrated Waste Management Board
Office of Local Assistance, MS 8
8800 Cal Center Drive
Sacramento CA 95826

General Instructions:

For a Time Extension complete Sections I, II, III-A, IV-A, and V.

For an Alternative Diversion Requirement complete Sections I, II, III-B, IV-B and V.

Section I: Jurisdiction Information and Certification <i>All respondents must complete this section.</i>			
I certify under penalty of perjury that the information in this document is true and correct to the best of my knowledge, and that I am authorized to make this certification on behalf of:			
Jurisdiction Name City of San Gabriel		County Los Angeles	
Authorized Signature 		Title Deputy City Manager	
Type/Print Name of Person Signing Steven A. Preston, FAICP	Date May 6, 2002		Phone (626) 308-2810
Person Completing This Form (please print or type) J. Michael Huls, REA		Title Consultant	
Phone (626) 332-7514	E-mail Address hulsinfo@hulsenv.com		Fax (626) 332-7504 or (626) 458-2830 (City Hall)
Mailing Address 425 S. Mission Drive PO Box 130	City San Gabriel	State CA	ZIP Code 91778

Section II—Cover Sheet

This cover sheet is to be completed for each Time Extension (TE) or Alternative Diversion Requirement (ADR) requested.

1. Eligibility

Has your jurisdiction filed its Source Reduction and Recycling Element, Household Hazardous Waste Element, and Nondisposal Facility Element with the Board (must have been filed by July 1, 1998 if you are requesting an ADR)?

☐ No. If no, stop; not eligible for a TE or ADR.

☒ Yes. If yes, then eligible for a TE or ADR.

2. Specific Request and Length of Request

Please specify the request desired.

☒ **Time Extension Request**

Specific years requested 2003

Is this a second request? ☒ No ☐ Yes Specific years requested.
(Note: Requests for an additional extension will need to address why the jurisdiction's efforts to meet the 50% goal by the end of the first extension were not successful.)

☐ **Alternative Diversion Requirement Request (Not allowed for Regional Agencies).**

Specific ADR requested %, for the years .

Is this a second ADR request? ☐ No ☐ Yes Specific ADR requested %, for the years .
(Note: Requests for an additional ADR will need to address why the jurisdiction's efforts to meet 50% by the end of the first ADR period were not successful.)

Note: Extensions may be requested anytime by a jurisdiction, but will only be effective in the years from January 1, 2000 to January 1, 2006. An original request for a TE/ADR may be granted for any period up to three years and subsequent requests for TE/ADR may extend the original request or be based on new circumstances but the total number of years for all requests cannot total more than five years or extend beyond January 1, 2006.

Section IIIA—TIME EXTENSION

Within this section, discuss your jurisdiction's progress in implementing diversion programs that were planned to achieve 50%. Provide any additional information that demonstrates "good faith effort." The CIWMB shall determine your jurisdiction's progress in demonstrating "good faith effort" towards complying with AB 939. Note: The answers to each question should be comprehensive and provide specific details regarding the jurisdiction's situation.

Attach additional sheets if necessary—please reference each response to the appropriate cell number (e.g., IIIA-1).

1. Why does your jurisdiction need more time to meet the 50% goal? Describe why SRRE selected programs did not achieve 50% diversion. Identify barriers to meeting the 50% goal and briefly indicate how they will be overcome.

All SRRE programs have been successfully implemented by their respective deadlines. However, the SRRE-selected programs did not achieve the 50% diversion goal for three reasons: (1) lack of an approved new base year to correct numerical deficiencies in the 1990 base year, (2) the original SRRE assumed a much higher diversion rate than reality due to disposal under-reporting in the 1990 study, and (3) erroneous reporting by the DRS and illegal hauling. The assumed diversion rate directly led to overconfidence in the SRRE's identified diversion rate and to inadequate programming. It wasn't until after establishment of the AB 2494 disposal reporting system and the compliance order with the CIWMB that the diversion rate was found to be too low to meet the 50% mandate. Unfortunately, this meant that corrective programming similar to what is proposed in this TE could not have been implemented early enough to have much positive effect upon the 2000 diversion rate. These obstacles have been or are now being overcome through both innovative actions and the dogged determination of the City as described below.

First, the Board recently approved the City's submitted 1998 new base year, which corrected the inflated diversion rate identified by the SRRE. In both 1999 and 2000, the diversion rate has stabilized in the 30 to 35 percent range using the base year adjustment methodology.

Second, the programming deficiencies are now being remedied as described within this document. While fiscal resources continue to be a significant barrier, the City is working closely with its franchise hauler, its consultant, the business community, and its residents to implement new and innovative programs that will divert requisite quantities of wastes within the next three years (i.e., 2002, 2003, and 2004) sufficient to meet the 50% mandate.

2. Why does your jurisdiction need the amount of time requested? Describe any relevant circumstances in the jurisdiction that contribute to the need for a Time Extension.

The City needs until December 31, 2003 to reach the mandate for the following reasons. The City only recently received an approved new base year (December 2001 Waste Board meeting). Without accurate numerical base line information, it has been difficult to gauge the successfulness of existing diversion programs, and nearly impossible to determine what additional programming and level of effort is needed. Nonetheless, the City has pressed forward with new rate structures, new programming, and increased its public education effort to attempt to achieve the 50% mandate in advance of completion of the compliance order and approval of the new base year.

The City's first effort was to revamp the existing rate structure and collection system to foster in new programming in the residential sector. A variable rate was negotiated with the hauler during 2000 that was implemented beginning February 2001. Following, the entire manual collection system was changed to an automated system as described below, and adding variable sizes for trash/recyclables. This eliminated the former manual curbside collection of mixed recyclables, which had only used a small crate, in favor of MRF processing of mixed refuse and recyclables. The formerly voluntary green waste collection system was upgraded from manual collection to automated collection using a 96-gallon lidded container that was distributed to all residents to use on a mandatory basis. This programming guarantees no less than 25% diversion from the residential sector.

The City also had approved its hauler to implement in February 2001 transformation of residues from the non-residential sector MRF processing that would divert virtually all non-residential sector waste from landfill. As the non-residential sector program had a diversion goal of 25%, the transformation option had the potential of diverting up to an additional 10%.

With the approval of the CIWMB of this TE, the City is confident that it will achieve the mandate by no later than December 31, 2003. However, the programs were started too late to have any impact upon diversion in the year 2000. It is necessary to obtain an extension in order to allow the programming to mature and take full effect.

3. Describe your jurisdiction's Good Faith Efforts to implement the programs in its SRRE.

In the City's Model Annual Report for 2000, the City has detailed its efforts in the PARIS report verifying that all SRRE identified programs have been implemented. Beyond the SRRE programs, the City has substantively modified its diversion programming in both the residential and non-residential sectors. Anticipating this TE, the City underwent significant planning and negotiations with its franchise hauler to devise a practical strategy that would work cost-effectively with residents and the many small businesses. Program additions are detailed in the Attachment of Plan of Correction, and include an automated green waste collection program started in February 2001, wide dissemination of educational and outreach materials among the public, delivery of MRF processing residues from the non-residential sector to a transformation facility, and MRF processing of all residential refuse and recyclables sans green waste. Finally, the City plans to expand and continue its waste auditing program, focusing on both new diversion and control of illegal hauling and erroneous reporting to the DRS. Illegal hauling and erroneous reporting are two of the largest contributors to the inability of the City to meet the 50% requirement.

4. Provide any additional relevant information that supports the request.

We have included a copy of educational material(s) distributed to residents announcing the new MRF program for single-family residences. Also, we've included the staff report concerning approval of a new contract with our hauler stipulating the scope and activity associated with MRF processing.

Section IIIB—ALTERNATIVE DIVERSION REQUIREMENT

Within this section, discuss your jurisdiction's progress in implementing diversion programs that were planned to achieve 50%. Provide any additional information that demonstrates "good faith effort." The CIWMB shall determine your jurisdiction's efforts in demonstrating "good faith effort" towards complying with AB 939. Note: The answers to each question should be comprehensive and provide specific details regarding the jurisdiction's situation.

Attach additional sheets if necessary—please reference each response to the appropriate cell number (e.g., IIIB-1.).

1. Why does your jurisdiction need and Alternative Diversion Requirement? Describe why SRRE selected programs did not achieve 50% diversion. Identify barriers to meeting the 50% goal and briefly indicate how they will be overcome.

2. Why is your jurisdiction requesting an Alternative Diversion Requirement in lieu of a Time Extension?

3. Describe your jurisdiction's Good Faith Efforts to implement the programs in its SRRE.

4. Describe any relevant circumstances in the jurisdiction that contribute to the need for an ADR. Provide any relevant information that supports the request.

Section IV A—PLAN OF CORRECTION

A Plan of Correction is required by PRC Section 41820(a)(6)(B). The plan is fundamentally a description of the actions the jurisdiction will take to meet the 50% goal by the expiration of the Time Extension.

Attach additional sheets if necessary.

Residential %		30%	Non-residential %		70%
PROGRAM TYPE	NEW or EXPAND	DESCRIPTION OF PROGRAM	FUNDING SOURCE	DATE FULLY COMPLETED	ESTIMATED PERCENT DIVERSION
Please use the Board's Program Types. The Program Glossary is online at: www.ciwmb.ca.gov/LGCentral/PARIS/Codes/Reduce.htm					
3000-CM-RSG	Expand	Expansion of green waste collection system from manual collection of residents' cans to automated collection of 96-gallon carts in February 2001. Manual program was voluntary, but changed to mandatory upon expansion.	User rates	2/1/01	3%
7000-FR-MRF	New	Beginning February 2001, all residential sector wastes were directed to the MRF for processing at a minimum of 25% diversion. This discontinued the mixed recyclables curbside collection program, but expanded the amount of recyclables recovered since all residents participate now. Targeted materials include wood, metals, glass, plastics, waste paper, and OCC.	User rates	2/1/02	6%
8000-TR-WTE	New	Residues from MRF processing of commercial and/or residential waste are transformed at Commerce Refuse to Energy Facility.	User rates	2/1/02	5.5%
4060-SP-CAR	New	Franchisee constructed inerts line at MRF. Start up in 2002.	User rates	1/1/02	1%
6010-PI-EIN	New	Variable rate implemented and free unlimited collection terminated. This should decrease waste generation.	User rates	2/1/02	0.5%
Total Estimated Diversion Percent From New and/or Expanded Programs					16%
Current Diversion Rate Percent From Latest Annual Report					34%
Total Planned Diversion Percent Estimated					50%

PROGRAMS SUPPORTING DIVERSION ACTIVITIES			
PROGRAM TYPE	NEW or EXPANDED	DESCRIPTION OF PROGRAM	DATE FULLY COMPLETED
Public Education 5020-ED-OUT	Expand	The City will expand its education program to target construction and demolition projects, self-hauled wastes, landscapers, and businesses. Residents will be targeted to participate in the green waste curbside collection program.	By 12/31/03
Ordinance 6020-PI-ORD	New	City enacted mandatory participation in green waste program and MRF processing. City will examine its code to identify opportunities to enhance diversion efforts and discourage waste generation.	By 12/30/01
Economic Incentives 6010-PI-EIN	New	Variable rate and elimination of unlimited collection in the residential sector. Substantial fee increase in the non-residential sector leads to waste reduction. Free technical assistance to generators to set up waste prevention programs.	By 12/31/01

Section IV B—GOAL ACHIEVEMENT

Goal Achievement describes the activities the jurisdiction will use to achieve the ADR.
Attach additional sheets if necessary..

Residential %		Non-residential %			
PROGRAM TYPE	NEW or EXPAND	DESCRIPTION OF PROGRAM	FUNDING SOURCE	DATE FULLY COMPLETED	ESTIMATED PERCENT DIVERSION
Please use the Board's Program Types. The Program Glossary is online at: www.ciwmmb.ca.gov/LG/Central/PARIS/Codes/Reduce.htm					
		Total Estimated Diversion Percent From New and/or Expanded Programs			
		Current Diversion Rate Percent From Latest Annual Report			
		Total Planned Diversion Percent Estimated			

PROGRAMS SUPPORTING DIVERSION ACTIVITIES

PROGRAM TYPE	NEW or EXPAND	DESCRIPTION OF PROGRAM	DATE FULLY COMPLETED

Section V – PARIS

Office of Local Assistance staff will be reviewing your Jurisdiction's Planning Annual Report Information System (PARIS) database printout as part of the evaluation of your request. Should the Jurisdiction have updates or revisions to the program implementation from the latest Annual Report submitted to the Board, please attach to the application the Jurisdiction's PARIS database printout showing updates or revisions.

Contact your Office of Local Assistance Representative at (916) 255-2555 for a copy of PARIS, or go to the Board's website at www.ciwmb.ca.gov/LGCentral/PARIS/.